## Congress of the United States Washington, DC 20515

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OFFICE OF THE SECRETARIAT

February 17, 2012

Honorable Ben Bernanke Chairman, Board of Governors Federal Reserve System Twentieth and Constitution Avenue, NW Washington, DC 20551

Honorable Gary Gensler Chairman Commodities Futures Trading Commission Twenty First Street, NW Washington, DC 20581

Honorable John Walsh Acting Comptroller of the Currency U.S. Department of Treasury 250 E Street, SW Room 9048 Washington, DC 20219 Honorable Martin Gruenberg Acting Chairman Federal Deposit Insurance Corporation 550 Seventeenth Street, NW Washington, DC 20429

Honorable Mary Schapiro
Chairman
Securities and Exchange Commission
100 F Street, NE
Washington, DC 20549-0100

COMMENT

Dear Chairman Bernanke, Acting Chairman Gruenberg, Chairman Gensler, Chairman Schapiro, Acting Chairman Walsh:

As supporters of the intent of the Dodd-Frank Wall Street Reform and Consumer Protection Act, we are proud to have worked to enact strong financial regulations that will reduce systemic risk and increase transparency in the financial markets. In particular, we support the goals of Section 619 of the law, otherwise known as the "Volcker Rule," which was added to prohibit banks that have access to taxpayer funds from putting these funds at risk for their own benefit.

In order to ensure that banks can't simply shift their proprietary trading operations to a separate entity under its control, Section 619 also contains limitations on investing in or sponsoring hedge funds and private equity funds. Congress made very clear, however, that these restrictions should not impact investment in or sponsorship of venture capital funds. The text of the statute itself refers solely to hedge funds and private equity funds, specifically leaving out venture capital funds. This should be contrasted with Title IV of Dodd Frank, where Congress referred generally to private funds, which included venture capital funds in addition to hedge funds and private

equity funds. Congress did not explicitly reference venture capital funds in the same manner it referenced private equity and hedge funds, nor did it refer to private funds generally, because it was not congressional intent for the Volcker Rule restrictions to apply to venture capital funds. This understanding is reflected in a colloquy between Senator Dodd and Senator Boxer that took place as the Senate was debating approval of the Conference Report.

Congress treated venture capital funds differently than hedge funds and private equity funds because of the unique characteristics of their investment model. Venture funds are not highly leveraged, have set fund terms, and are generally invested in private companies. Over the past decade, the total amount of venture capital investment on an annual basis has ranged between \$20 billion to \$40 billion, or roughly 0.1% of the U.S. GDP. Hedge funds, in contrast, managed roughly \$1.5 trillion as of the first quarter of 2010. These characteristics mean that investment in venture capital funds does not pose a danger to the safety and soundness of the banking system or create systemic risk for the larger economy. Consistent with congressional intent, regulators should use the flexibility provided to implement the Volcker Rule with enough flexibility to avoid restricting access to venture funds and other types of illiquid funds.

We appreciate your agencies' leadership on this issue. We look forward to working with you in coordination with other agencies to create a balanced approach that mitigates risk in the markets while ensuring access to capital for U.S. companies and investors.

Sincerely,

Gary C. Peters

Member of Congress

Jared Polis

Member of Congress

Cedric L. Richmond

Member of Congress

Joseph Crowley

Member of Congress

Ron Kind

Member of Congress

James P. Moran

Member of Congress

Adam Smith Member of Congress

Allyson Schwartz Member of Congress

William L. Owens Member of Congress

John Barrow Member of Congress

Jhn C. Carny John C. Carney, Jr. Member of Congress

> Loretta Sanchez Member of Congress

Lois Capps

Member of Congress

Kurt Schrader Member of Congress

Gwen Moore Member of Congress

Carolyn McCarthy Member of Congress

Jason Altmire Member of Congress

Russ Carnahan Member of Congress

Ed Perlmutter Member of Congress

Gerald E. Connolly Member of Congress

Adam B. Schiff

Member of Congress

Jay Inslee

Member of Congress

Rick Larson

Rick Larsen

Member of Congress

Caren Bass

Member of Congress

Mike Quigley

Member of Congress